

## Message Text

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ORIGIN ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ERDA-05 AF-06 ARA-06

CIAE-00 DODE-00 EA-07 PM-04 H-02 INR-07 L-03 NASA-01

NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-03 SS-15 USIA-06 SAJ-01 /120 R

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APPROVED BY IO:RBLAKE

PM:HPHELPS

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DOD/ISA:GHARLOW

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

INFO AMEMBASSY STOCKHOLM PRIORITY

USMISSION GENEVA

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E.O. 11652: N/A

TAGS: PARM, UN

SUBJECT: UNGA DISARMAMENT: SWEDISH DRAFT RESOLUTION  
ON ROLE OF UN IN DISARMAMENT

REF: USUN 5920

1. WE CANNOT SUPPORT SWEDISH DRAFT RES ON DISARMAMENT  
ROLE OF UN AND WILL ABSTAIN IF RES IS BROUGHT TO VOTE  
IN PRESENT FORM. WE WOULD VOTE AGAINST OPERATIVE PARA 4  
IF IT SHOULD BE BROUGHT TO SEPARATE VOTE. REASONS FOR  
NEGATIVE APPRAISAL OF RES ARE OUTLINED BELOW. US DEL  
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MAY DRAW ON PARAS BELOW IN DISCUSSING RES WITH SWEDES

AND OTHERS.

2. BASIC OBJECTION IS THAT SWEDISH PROPOSAL CLEARLY IMPLIES MULTILATERAL DISARMAMENT WOULD BE FACILITATED BY ADJUSTMENTS IN NEGOTIATING PROCEDURES AND PARTICULARLY BY ENHANCEMENT OF UN ROLE. WE SERIOUSLY QUESTION WHETHER SUCH ORGANIZATIONAL AND PROCEDURAL CHANGES WOULD MAKE ANY SIGNIFICANT DIFFERENCE IN TERMS OF ACHIEVING PROGRESS IN DISARMAMENT FIELD. FOCUSING ON SUCH CHANGES, ON CONTRARY, COULD MERELY DIVERT ATTENTION FROM REAL PROBLEMS THAT MUST BE SOLVED IN ACHIEVING MULTILATERAL DISARMAMENT AGREEMENTS. WE ARE PARTICULARLY CONCERNED THAT EXISTENCE

AND RECOMMENDATIONS OF AD HOC COMMITTEE MIGHT SERIOUSLY UNDERMINE EFFECTIVENESS OF EXISTING MULTILATERAL NEGOTIATING MACHINERY, NOTABLY CCD, IN ABSENCE OF CONDITIONS (E.G. WILLINGNESS OF PRC AND FRANCE TO PARTICIPATE) THAT MIGHT PERMIT REPLACEMENT OF THAT MACHINERY WITH MORE PROMISING ALTERNATIVE.

3. ANOTHER PROBLEM WITH DRAFT RES IS THAT, ALTHOUGH IT CALLS FOR A "BASIC REVIEW" OF UN DISARMAMENT ROLE, IT PREJUDGES RESULTS OF REVIEW IN MANNER CLEARLY DESIGNED TO ENHANCE UN ROLE. THUS, OPERATIVE PARA 2 IN EFFECT CALLS FOR (A) INCREASE IN UN PUBLIC INFORMATION FACILITIES, (B) CHANGES IN "PROCEDURES AND ORGANIZATION OF WORK IN FIELD OF DISARMAMENT" TO ENABLE UN TO "EXERCISE ITS FULL AND AUTHORITATIVE ROLE," (C) DEVELOPING MEASURES FOR SECRETARIAT TO PARTICIPATE MORE FULLY IN IMPLEMENTATION OF MULTILATERAL DISARMAMENT AGREEMENTS. IN ADDITION, OPERATIVE PARA 4 REQUESTS SYG TO TAKE STEPS TO ENLARGE UN DISARMAMENT DIVISION, WHICH WOULD ENTAIL UN BUDGET INCREASE, WITHOUT REGARD TO POSSIBLE RESULTS OF REVIEW AND MORE SPECIFICALLY WITHOUT ANY DEMONSTRATION THAT DIVISION'S RESPONSIBILITIES HAVE IN FACT SIGNIFICANTLY INCREASED OR SHOULD BE INCREASED.

4. PARAS 7 THROUGH 10 OF PREAMBLE WOULD PREJUDGE "BASIC REVIEW" ALONG SIMILAR LINES. IN ADDITION, OTHER PREAMBULAR PARAS WOULD GIVE US PROBLEMS. FOR EXAMPLE, LIMITED OFFICIAL USE

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WE COULD NOT AGREE THAT THERE HAS BEEN "NO SIGNIFICANT PROGRESS" IN FIELD OF DISARMAMENT IN RECENT YEARS (PARA 4) AND WE BELIEVE REFERENCE TO "RESOURCES SQUANDERED" ON ARMS RACE (PARA 5) IS DISTORTION OF FACTS.

5. THE FACT THAT SWEDES REVISED THEIR ORIGINAL DRAFT RES (USUN 5637) IN WAYS THAT MAKE IT SIGNIFICANTLY WORSE FROM OUR POINT OF VIEW SUGGESTS THEY DO NOT

SERIOUSLY DESIRE OUR SUPPORT. ONE SIGNIFICANT CHANGE NOT COVERED BY COMMENTS ABOVE IS SUBSTITUTION OF COMMITTEE OPEN TO ALL UNGA MEMBERS FOR ORIGINAL PROPOSAL FOR SELECT COMMITTEE DESIGNATED BY UNGA PRESIDENT. PROPOSAL FOR OPEN-ENDED COMMITTEE MAKES RES EVEN LESS ATTRACTIVE FROM US STANDPOINT SINCE SUCH A BODY IS LIKELY TO BE UNWIELDY, WITH LITTLE CHANCE OF DEVELOPING OR AGREEING ON CONSTRUCTIVE RECOMMENDATIONS AND PARTICULARLY SUSCEPTIBLE TO PRESSURE FROM EXTREME ACTIVISTS AMONG NON-ALIGNED.

6. IF SWEDISH RES IS APPROVED IN PRESENT FORM, AS WE CONSIDER LIKELY, QUESTION WILL THEN ARISE WHETHER US (AND OTHERS NOT SUPPORTING RES) WILL AGREE TO PARTICIPATE

IN AD HOC COMMITTEE. WE WOULD APPRECIATE REPORTS ON ATTITUDES OF OTHER LIKE-MINDED DELS TOWARD THIS QUESTION. IN MAKING DECISION ON PARTICIPATION, WE WOULD WANT TO TAKE INTO ACCOUNT VIEWS OF OTHERS AS WELL AS SUCH FACTORS AS PROSPECTS FOR INFLUENCING COMMITTEE'S RECOMMENDATIONS THROUGH US PARTICIPATION, ORGANIZATION AND PROCEDURES OF COMMITTEE, PARTICULARLY WHETHER IT WILL OPERATE THROUGH CONSENSUS, MANNER IN WHICH REPORT WOULD BE PREPARED, AND IDEAS CONCERNING TERMS OF REFERENCE OTHER THAN THOSE OUTLINED IN OP PARA TWO OF RES. KISSINGER

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